



Naval Installations Force Protection Research

INTRODUCTION:

This publication constitutes a Broad Agency Announcement (BAA) as contemplated in Federal Acquisition Regulation (FAR) 6.102(d)(2). A formal Request for Proposals (RFP), other solicitation, or additional information regarding this announcement will not be issued.

The Office of Naval Research (ONR) will not issue paper copies of this announcement. The ONR reserves the right to fund all, some or none of the proposals received under this BAA. ONR provides no funding for direct reimbursement of proposal development costs. Technical and cost proposals (or any other material) submitted in response to this BAA will not be returned. It is the policy of ONR to treat all proposals as sensitive competitive information and to disclose their contents only for the purposes of evaluation.

I GENERAL INFORMATION:

- 1. Agency Name** - Office of Naval Research
- 2. Research Opportunity Title** - Naval Installations Force Protection Research
- 3. Program Name** - Force Protection Advanced Technology
- 4. Research Opportunity Number** - BAA 09-024
- 5. Response Date** -

White Papers: 7/30/2009
Full Proposals: 9/24/2009

6. Research Opportunity Description -

The goal of the Navy Ashore Anti-Terrorism / Force Protection (ATFP) program is to defend naval installations against terrorist attack and other threats. Successful ATFP requires the capability to detect, track, and classify potential threats and the ability to respond in a timely fashion with an appropriate response. The protection provided by the ATFP program extends to personnel, equipment, naval forces, and infrastructure located at naval installations. Threats may approach from the land, water, or airspace boundaries of the installation.

The Office of Naval Research (ONR) is interested in receiving proposals for the Force Protection Advanced Technology program that develop and demonstrate technologies that advance Navy ATFP ability to detect and respond to potential threats. Although proposals addressing any truly innovative ATFP science and technology will be considered, the primary emphasis of this BAA is on technologies which:

- Develop sensor technologies to detect, classify, and identify approaching surface and land contacts in adverse weather conditions. Sufficient resolution and performance to discern the activities of personnel in/on the approaching vehicles and vessels is desired.
- Develop technologies to conduct counter-surveillance on the perimeter of naval installations.

- Determine the intent of personnel, vehicles, or vessels approaching naval installations.
- Reduce or replace manning associated with ATFP tasks, including perimeter surveillance and counter-surveillance, intrusion response and dispatching, and Entry Control Point (ECP) monitoring, with autonomous technologies that match or exceed current human performance.
- Improve the performance of watchstanders in Regional Operations Centers (ROC) and other command or dispatch centers.

Proposals responding to this solicitation should focus on innovative solutions involving emerging, leading edge technologies. Solutions that use commercial off-the-shelf (COTS) or other traditional technologies are less desirable, unless the application of these technologies is truly innovative in approach. Likewise, proposals that seek primarily to demonstrate the military application of existing technology or techniques, in either a laboratory or field environment, are discouraged unless a truly significant technological advance can be achieved through this demonstration.

Work funded under a BAA may include basic research, applied research and some advanced technology development (ATD). With regard to any restrictions on the conduct or outcome of work funded under this BAA, ONR will follow the guidance on and definition of "contracted fundamental research" as provided in the Under Secretary of Defense (Acquisition, Technology and Logistics) Memorandum of 26 June 2008. As defined therein, the definition of "contracted fundamental research", in a DoD contractual context, includes grants and contracts that are (a) funded by Research, Development, Test, and Evaluation Budget Activity 1 (Basic Research), whether performed by universities or industry or (b) funded by Budget Activity 2 (Applied Research) and performed on campus at a university or by industry. ATD is funded through Budget Activity 3. In conformance with the USD(AT&L) guidance and National Security Decision Directive 189, ONR will place no restriction on the conduct or reporting of unclassified fundamental research, except as otherwise required by statute, regulation or Executive Order. Normally, fundamental research is awarded under grants with universities and under contracts with industry. ATD is normally awarded under contracts and may require restrictions during the conduct of the research and DoD pre-publication review of research results due to subject matter sensitivity. As regards the present BAA, the R&D efforts to be funded consist of Advanced Technology Development. The funds available to support awards are Budget Activity 3.

7. Point(s) of Contact -

Questions of a technical nature should be submitted to:

Primary:

Dr. Preston Grounds
Office of Naval Research
875 North Randolph Street, Suite 1109
Arlington, VA 22203
Code: 312
Email: chip.grounds@navy.mil

Secondary:

Ms. Sheila Richardson
Office of Naval Research
875 North Randolph Street, Suite W1105D
Arlington, VA 22203-1995
Email: sheila.richardson@navy.mil

Questions of a business nature should be submitted to:

Primary:

Amarilis Cartagena
 Office of Naval Research
 875 North Randolph Street - Suite W1271
 Code: BD 0251
 Email: amarilis.cartagena@navy.mil

Secondary:

Vera M. Carroll
 875 North Randolph Street - Suite 1279
 Code: BD 0251
 Email: vera.carroll@navy.mil

Questions of a security nature should be submitted to:

Derrick Shack
 Information Security Specialist
 Office of Naval Research
 Security Department, Code 43
 One Liberty Center
 875 N. Randolph Street
 Arlington, VA 22203-1995
 Email Address: derrick.shack@navy.mil

Note: All UNCLASSIFIED communications shall be submitted via e-mail. All questions of an UNCLASSIFIED nature to the Technical Point of Contact (POC) or Security POC shall be sent via e-mail with a copy to the designated Business POC. Questions submitted within 2 weeks prior to a deadline may or may not receive a response.

Any CLASSIFIED questions shall be handled through the ONR Security POC. Specifically, any entity wanting to ask a CLASSIFIED question shall send an email to the ONR Security POC with copy to both the Technical POC and the Business POC stating that the entity would like to ask a CLASSIFIED question. DO NOT EMAIL ANY CLASSIFIED QUESTIONS. The Security POC will contact the entity and arrange for the CLASSIFIED question to be asked through a secure method of communication.

8. Instrument Type(s) - Contracts

Awards will be issued as Contracts. ONR reserves the right to award a different instrument type if deemed to be in the best interest of the Government.

9. Catalog of Federal Domestic Assistance (CFDA) Numbers -

10. Catalog of Federal Domestic Assistance (CFDA) Titles -

11. Other Information -

This announcement is restricted to that portion of advanced technology development not related to the development of a specific system or hardware procurement. Contract awards made under this BAA are for scientific study and experimentation directed towards advancing the state of the art and increasing knowledge or understanding.

THIS ANNOUNCEMENT IS NOT FOR THE ACQUISITION OF TECHNICAL, ENGINEERING AND OTHER TYPES OF SUPPORT SERVICES.

II. AWARD INFORMATION

The amount and period of performance of each selected proposal will vary depending on the research area and the technical approach to be pursued by the selected offeror.

Estimated Total Amount of Funding Available (\$K):

FY2010	FY2011	FY2012	FY2013	FY2014	Total
\$1300	\$1800	\$2200	\$2300	\$2400	\$10000

The amount and period of performance of each selected proposal will vary depending on the research area and the technical approach to be pursued by the selected offeror.

The estimated total amount of awards is \$10M anticipated to be made available over a five (5) year period. ONR may issue BAAs annually with a potential open period of one (1) year. ONR may award less than \$10M under this BAA and apply subsequent funding as it is made available in the out-years.

The award(s) will be made for the full performance period requested. Options will not be utilized.

III. ELIGIBILITY INFORMATION

All responsible sources from academia and industry may submit proposals under this BAA. Historically Black Colleges and Universities (HBCUs) and Minority Institutions (MIs) are encouraged to submit proposals and join others in submitting proposals. However, no portion of this BAA will be set aside for HBCU and MI participation.

Federally Funded Research & Development Centers (FFRDCs), including Department of Energy National Laboratories, are not eligible to receive awards under this BAA. However, teaming arrangements between FFRDCs and eligible principal bidders are allowed so long as they are permitted under the sponsoring agreement between the Government and the specific FFRDC.

Navy laboratories and warfare centers as well as other Department of Defense and civilian agency laboratories are also not eligible to receive awards under this BAA and should not directly submit either white papers or full proposals in response to this BAA. If any such organization is interested in one or more of the programs described herein, the organization should contact an appropriate ONR POC to discuss its area of interest. The various scientific divisions of ONR are identified at <http://www.onr.navy.mil/>. As with FFRDCs, these types of federal organizations may team with other responsible sources from academia and industry that are submitting proposals under this BAA.

Teams are also encouraged and may submit proposals in any and all areas. However, Offerors must be willing to cooperate and exchange software, data and other information in an integrated program with other contractors, as well as with system integrators, selected by ONR.

Some topics may cover export controlled technologies. Research in these areas is limited to "U.S. persons" as defined in the International Traffic in Arms Regulations (ITAR) - 22 CFR § 1201.1 et seq.

IV. APPLICATION AND SUBMISSION INFORMATION

1. Application and Submission Process - White Paper, Oral Presentation, Full Proposals

White papers are required prior to submitting full proposals. Each white paper should state that it is submitted in response to this BAA.

Due Date: No later than 2:00 p.m. (Eastern Daylight Time) on 30 July 2009.

Interested parties should submit white papers by the due date. Cost information is needed, although not at the level of detail as the full proposal. White paper submissions shall include a cost summary showing the requested funding per year. The cost summary shall not exceed one (1) page and must be

segregated by both task and year (over the period of performance; i.e., 1 - 5 years).

The method for submission of white papers is hard copy to the technical point of contact (Dr. Preston Grounds) by the United States Postal Service (USPS) with delivery confirmation, or via a commercial carrier (FedEx, DHL, and UPS). NOTE: White Papers sent by email or fax will not be considered. Delivery of materials by USPS, even when sent as Express Mail, may take up to a week or more due to current security procedures in place to ensure the safety of U.S. mail to DoD activities.

The white papers will be evaluated by a review panel, and invitations to give an oral presentation will be advanced to those offerors whose technical concept proposals are determined to be of "particular value" to the Navy.

Following the oral presentations, the review panel will extend an invitation to submit full proposals to those offerors whose proposals remain of "particular value" to the Navy. There will be no industry day for this BAA.

In order to submit a full proposal, an interested party must have participated in both the white paper and oral presentation phases of the solicitation effort and been evaluated under both as presenting concepts of particular value to the Navy. Offerors advised that their proposals are not of particular value to the Navy at this time are not eligible to submit a full proposal under the BAA. The due date for receipt of Full Proposals is 2:00 p.m. (Eastern Daylight Time) on 24 September 2009.

The method for submission of full proposals for contracts are hard copy to the technical point of contact (Dr. Preston Grounds) by the United States Postal Service (USPS) with delivery confirmation, or via a commercial carrier (FedEx, DHL, and UPS). NOTE: Full Proposals sent by email or fax will not be considered. Delivery of materials by USPS, even when sent as Express Mail, may take a week or more due to current security procedures in place to ensure the safety of U.S. mail to DoD activities.

Proposals received after the published due date and time will not be considered for funding.

2. Content and Format of White Papers/Full Proposals -

White Papers and Full Proposals submitted under the BAA are expected to be unclassified ; however, confidential/classified responses are permitted. If a classified response is submitted, the resultant contract will be unclassified .

Proposal submissions will be protected from unauthorized disclosure in accordance with FAR Subpart 15.207, applicable law, and DoD/DoN regulations. Offerors are expected to appropriately mark each page of their submission that contains proprietary information. The full proposal shall include a severable, self-standing Statement of Work, which contains only unclassified information and does not include any proprietary restrictions.

IMPORTANT NOTE: Titles given to the White Papers/Full Proposals should be descriptive of the work they cover and not be merely a copy of the title of this solicitation.

The proposal format and content identified below are applicable to the submission of proposals for contracts.

Unclassified White Papers and Full Proposals shall be submitted directly to the appropriate Technical Point of Contact (TPOC).

Classified Proposal Instructions:

Classified White Papers and Full Proposals shall be submitted directly to the attention of ONR's Document Control Unit at the following address:

OUTSIDE EVELOPE (no classification marking):

Office of Naval Research
 Document Control Unit
 ONR Code 43
 875 North Randolph Street
 Arlington, VA 22203-1995

The inner wrapper of the classified proposal should be addressed to the attention of Dr. Preston Grounds (703-696-0331), ONR Code 312 and marked in the following manner:

INNER ENVELOPE (stamped with the overall classification of the material)
 Program: Naval Installations Force Protection Research
 Office of Naval Research
 Attn: Dr. Preston Grounds
 ONR Code: 312
 875 North Randolph Street
 Arlington, VA 22203-1995

An 'unclassified' Statement of Work (SOW) must accompany any classified proposal.

Alternatives to the format and content identified below may be appropriate depending on the scope and nature of the proposed effort. Coordinate any alternative proposal formats and contents relating to white papers and technical proposals (Volume 1 of the full proposal) with the cognizant ONR Program Officer, Dr. Preston Grounds. Alternative formats and content may be directed by the ONR Program Officer or may result from Offerors' suggestions approved by the ONR Program Officer.

WHITE PAPERS

White Paper Format

- Paper Size - 8.5 x 11 inch paper
- Margins - 1 inch
- Spacing - single or double-spaced
- Font - Times New Roman, 12 point
- Max. Number of Pages permitted: 3 pages (excluding cover page, resumes, bibliographies, and table of contents)
- Copies - one (1) original, five (5) copies, and one (1) electronic copy on CD-ROM (in Microsoft® Word or .PDF format).

White Paper Content

- **Cover Page:** The Cover Page shall be labeled "WHITE PAPER" and shall include the BAA number, proposed title, technical points of contact, telephone number, facsimile number, and e-mail address.
- **Technical Concept:** A description of the technology innovation and technical risk areas.

There is a need for sensor technologies designed to detect, classify, and identify approaching surface and land contacts in adverse weather conditions. Technologies are also required to conduct counter-surveillance around naval installations. Sufficient resolution and performance to discern the activities of personnel in/on the approaching vehicles and vessels is desired.

Technologies are required to determine the intent of personnel, vehicles, or vessels approaching naval installations.

Technologies are required to reduce or replace manning associated with AFTP tasks, including perimeter surveillance and counter-surveillance, intrusion response and dispatching, and Entry Control Point (ECP) monitoring, with autonomous technologies that match or exceed current

human performance.

Improve the performance and efficiency of watchstanders in Regional Operations Centers (ROC) and other command or dispatch centers.

The white paper must include the technical concept (not to exceed two (2) pages) and a cost summary (not to exceed one (1) page) which must segregate costs over the period of performance by both task and year. The technical concept portion should also include a short summary of the Operational Naval Concept and Operational Utility Assessment Plan (see below).

- **Operational Naval Concept:** A description of the project objectives, the concept of operation for the new capabilities to be delivered, and the expected operational performance improvements.
- **Operational Utility Assessment Plan:** A plan for demonstrating and evaluating the operational effectiveness of the Offeror's proposed products or processes in field experiments and/or tests in a simulated environment.

FULL PROPOSALS

Full Proposal Format - Volume 1 - Technical and Volume 2 - Cost Proposal

- Paper Size - 8.5 x 11 inch paper
- Margins - 1 inch
- Spacing - single or double-spaced
- Font - Times New Roman, 12 point
- Number of Pages - The Technical Volume (Vol. 1) shall not exceed more than 10 pages. The cover page, table of contents, personnel resumes, and bibliographies shall not be included in the page limit. There are no page limitations to the Cost Proposal, Volume 2. Full Proposals exceeding the page limit may not be evaluated.
- Copies - one (1) original, five (5) copies, and one (1) electronic copy on CD-ROM (in Microsoft® Word or .PDF format).

Full Proposal Content

Volume 1: Technical Proposal

- **Cover Page:** This should include the words "Technical Proposal" and the following:
 1. BAA number;
 2. Title of Proposal;
 3. Identity of prime Offeror and complete list of subcontractors, if applicable;
 4. Technical contact (name, address, phone/fax, electronic mail address)
 5. Administrative/business contact (name, address, phone/fax, electronic mail address) and;
 6. Duration of effort
- **Table of Contents:** An alphabetical/numerical listing of the sections within the proposal, including corresponding page numbers.
- **Statement of Work:** A Statement of Work (SOW) clearly detailing the scope and objectives of the effort and the technical approach. It is anticipated that the proposed SOW will be incorporated as an attachment to the resultant award instrument. To this end, the proposals must include a severable, self-standing SOW, without any proprietary restrictions, which can be attached to the contract or agreement award. Include a detailed listing of the technical tasks/subtasks organized by year.

Submission of the SOW without restrictive markings is your company's affirmation that the SOW is non-proprietary and releasable in response to Freedom of Information Act (FOIA) requests.

- **Technical Approach and Justification:** The major portion of the proposal should consist of a clear description of the technical approach being proposed. This discussion should provide the

technical foundation / justification for pursuing this particular approach / direction and why one could expect it to enable the objectives of the proposal to be met.

- **Operational Naval Concept:** A description of the project objectives, the concept of operation for the new capabilities to be delivered, and the expected operational performance improvements.
- **Operational Utility Assessment Plan:** A plan for demonstrating and evaluating the operational effectiveness of the Offeror's proposed products or processes in field experiments and/or tests in a simulated environment.
- **Project Schedule and Milestones:** A summary of the schedule of events and milestones.
- **Assertion of Data Rights and/or Rights in Computer Software:** For a contract award an Offeror may provide with its proposal assertions to restrict use, release or disclosure of data and/or computer software that will be provided in the course of contract performance. The rules governing these assertions are prescribed in Defense Federal Acquisition Regulation Supplement (DFARS) clauses 252.227-7013, -7014 and - 7017. These clauses may be accessed at the following web address:

<http://farsite.hill.af.mil/VDFDARA.HTM>

The Government may challenge assertions that are provided in improper format or that do not properly acknowledge earlier federal funding of related research by the Offeror.

If it is determined that data rights are not applicable, indicate no assertions are being made in the proposal submission.

- **Deliverables:** A detailed description of the results and products to be delivered inclusive of the timeframe in which they will be delivered.
- **Management Approach:** A discussion of the overall approach to the management of this effort, including brief discussions of the total organization; use of personnel; project/function/subcontractor/subrecipient relationships; government research interfaces; and planning, scheduling and control practice. Identify which personnel and subcontractors/subrecipients (if any) will be involved. Include a description of the facilities that are required for the proposed effort with a description of any Government Furnished Equipment/Hardware/Software/Information required, by version and/or configuration.
- **Current and Pending Project and Proposal Submissions:** Offerors are required to provide information on all current and pending support for ongoing projects and proposals, including subsequent funding in the case of continuing contracts, grants, and other assistance agreements. Offerors shall provide the following information of any related proposal submissions from whatever sources (e.g., ONR, Federal, State, local or foreign government agencies, public or private foundations, industrial or other commercial organizations). The information must be provided for all proposals already submitted or submitted concurrently to other possible sponsors, including ONR. Concurrent submission of a proposal to other organizations will not prejudice its review by ONR:

1) Title of Proposal and Summary; 2) Source and amount of funding (annual direct costs; provide contract and/or grant numbers for current contracts/grants); 3) Percentage effort devoted to each project; 4) Identity of prime Offeror and complete list of subcontractors, if applicable; 5) Technical contact (name, address, phone/fax, electronic mail address) 6) Administrative/business contact (name, address, phone/fax, electronic mail address); 7) Duration of effort (differentiate basic effort); 8) The proposed project and all other projects or activities requiring a portion of time of the PI and other senior personnel must be included, even if they receive no salary support from the project(s); 9) The total award amount for the entire award period covered (including indirect costs) must be shown as well as the number of person-months per year to be devoted to the project, regardless of source of support; and 10) State how projects are related to the proposed

effort and indicate degree of overlap.

- **Qualifications:** A discussion of the qualifications of the proposed Principal Investigator and any other key personnel. Include resumes for the Principal Investigator and other key personnel and full curricula vitae for Principal Investigators and consultants. The resumes and curricula vitae shall be attached to the proposal and will not count toward the page limitations.

VOLUME 2: Cost Proposal

INSTRUCTIONS FOR CONTRACTS

Although not required and provided for informational purposes only, adhering to the instructions delineated below may expedite contract placement. Detailed instructions, entitled "Instructions for Preparing Cost Proposals for Contracts and Agreements", including a sample template for preparing costs proposals for contracts, may be found at ONR's website listed under the 'Acquisition Department - Contracts & Grants Submitting a Proposal' link at: http://www.onr.navy.mil/02/how_to.asp

The Cost Proposal shall consist of a cover page and two parts, Part 1 will provide a detailed cost breakdown of all costs by cost category by calendar or Government fiscal year, and Part 2 will provide a cost breakdown by task/sub-task corresponding to the task numbers in the proposed Statement of Work.

Cover Page: The use of the SF 1411 is optional. The words "Cost Proposal" should appear on the cover page in addition to the following information:

- BAA number
- Title of Proposal
- Identity of prime Offeror and complete list of subcontractors, if applicable
- Technical contact (name, address, phone/fax, electronic mail address)
- Administrative/business contact (name, address, phone/fax, electronic mail address) and

Part 1 - Detailed breakdown of all costs by cost category by calendar or Government fiscal year:

- **Direct Labor** - Individual labor categories or persons, with associated labor hours and unburdened direct labor rates. Provide escalation rates for out years;
- **Indirect Costs** - Fringe Benefits, Overhead, G&A, COM, etc. and their applicable allocation bases. If composite rates are used, provide the calculations used in deriving the composite rates.
- **Travel** - The proposed travel cost should include the following for each trip: the purpose of the trip, origin and destination if known, approximate duration, the number of travelers, and the estimated cost per trip must be justified based on the organizations historical average cost per trip or other reasonable basis for estimation. Such estimates and the resultant costs claimed must conform to the applicable Federal cost principles.
- **Subcontracts** - A cost proposal as detailed as the Offeror's cost proposal will be required to be submitted by the subcontractor. The subcontractor's cost proposal can be provided in a sealed envelope with the Offeror's cost proposal or may be sent directly to the Government. Subcontractor proposals must be received and reviewed prior to contract award. The prime contractor should perform and provide a cost/price analysis of each subcontractor's cost proposal.*

*Note: DoD Federal Acquisition Regulation provision 252.215-7003 (48 CFR §252.215-7003) is incorporated into this solicitation by reference. The offeror is to exclude excessive pass-through charges from subcontractors. The offeror must identify in its proposal the percentage of effort it intends to perform and the percentage to be performed by each of its proposed subcontractors. If more than 70 percent of the total effort will be formed through subcontractors, the offeror must include the additional information required by the above-cited clause.

- **Consultant** - Provide a breakdown of the consultant's hours, the hourly rate proposed, any other proposed consultant costs, a copy of the signed Consulting Agreement or other documentation supporting the proposed consultant cost, and a copy of the consultant's proposed statement of

work if it is not already separately identified in the prime contractor's proposal.

- Materials & Supplies - Provide an itemized list of all proposed materials and supplies including quantities, unit prices, proposed vendors (if known), and the basis for the estimate (e.g., quotes, prior purchases, catalog price lists).
- Contractor Acquired Equipment or Facilities - Equipment and/or facilities are normally furnished by the Contractor. If acquisition of equipment and/or facilities is proposed, a justification for the purchase of the items must be provided. Provide an itemized list of all equipment and/or facilities costs and the basis for the estimate (e.g., quotes, prior purchases, catalog price lists).
- Other Directs Costs - Provide an itemized list of all other proposed other direct costs and the basis for the estimate (e.g., quotes, prior purchases, catalog price lists).
- Fee/profit ("CONTRACT PROPOSALS ONLY") - Profit or fee is not allowed on direct costs for facilities or in cost-sharing contracts.

Note: Indicate if you have an approved Purchasing/Estimating System and/or describe the process used to determine the basis of reasonableness (e.g., competition, market research, best value analysis) for subcontractors, consultants, materials, supplies, equipment/facilities, and other direct costs.

Part 2 Cost breakdown by task/sub-task corresponding to the same task breakdown in the proposed Statement of Work.

3. Significant Dates and Times -

Event	Date	Time
White Paper Due Date	7/30/2009	2:00 PM Eastern Daylight Time
Notification of White Paper Evaluation*	8/13/2009	
Oral Presentations*	9/3/2009	
Notification of Oral Presentation Evaluation*	9/10/2009	
Full Proposal Due Date	9/24/2009	2:00 PM Eastern Daylight Time
Notification of Selection: Full Proposals*	10/8/2009	
Awards*	1/29/2010	

**These dates are estimates as of the date of this announcement.*

NOTE: Due to changes in security procedures since September 11, 2001, the time required for hard-copy written materials to be received at the Office of Naval Research has increased. Materials submitted through the U.S. Postal Service, for example, may take seven days or more to be received, even when sent by Express Mail. Thus any hard-copy proposal should be submitted long enough before the deadline established in the solicitation so that it will not be received late and thus be ineligible for award consideration.

4. Submission of Late Proposals -

Any proposal, modification, or revision that is received at the designated Government office after the exact time specified for receipt of proposals is "late" and will not be considered unless it is received before award is made, the contracting officer determines that accepting the late proposal would not unduly delay the acquisition and:

- If it was transmitted through an electronic commerce method authorized by the announcement, it was received at the initial point of entry to the Government infrastructure not later than 5:00 P.M. one working day prior to the date specified for receipt of proposals; or
- There is acceptable evidence to establish that it was received at the Government installation designated for receipt of proposals and was under the Government's control prior to the time set

- for receipt of proposals; or
- It was the only proposal received.

However, a late modification of an otherwise timely and successful proposal that makes its terms more favorable to the Government will be considered at any time it is received and may be accepted.

Acceptable evidence to establish the time or receipt at the Government installation includes the time/date stamp of that installation on the proposal wrapper, other documentary evidence of receipt maintained by the installation, or oral testimony or statements of Government personnel.

If an emergency or unanticipated event interrupts normal Government processes so that proposals cannot be received at the Government office designated for receipt of proposals by the exact time specified in the announcement, and urgent Government requirements preclude amendment of the announcement closing date, the time specified for receipt of proposals will be deemed to be extended to the same time of day specified in the announcement on the first work day on which normal Government processes resume.

The contracting officer must promptly notify any offeror if its proposal, modifications, or revision was received late and must inform the offeror whether its proposal will be considered.

5. Address for the Submission of White Papers and Full Proposals.

White Paper Submission	Full Proposal Submission
Hard Copy	Hard Copy

White Papers and Full Proposals for Contracts should be sent to the Office of Naval Research at the following address:

Dr. Preston Grounds	Secondary Contact
Office of Naval Research Attn: Dr. Preston Grounds ONR Department Code: 312 875 North Randolph Street Arlington, VA 22203-1995	Office of Naval Research Attn: Sheila Richardson ONR Department Code: 312 875 North Randolph Street Arlington, VA 22203-1995

V. EVALUATION INFORMATION

1. Evaluation Criteria -

Award decisions will be based on a competitive selection of proposals resulting from a scientific and cost review. Evaluations will be conducted using the following evaluation criteria:

1. Overall scientific and technical merits of the proposal; including the level of technical innovation and soundness of the technical approach;
2. The qualifications, capabilities and experience of the proposed Principal Investigator (PI), team leader and key personnel who are critical in achieving the proposal objectives;
3. The offeror's capabilities, related experience, facilities, techniques or unique combinations of these which are integral factors for achieving the proposal objectives;
4. Potential Naval relevance and contributions of the effort to the agency's specific mission and the potential manpower reductions in the force protection mission gained through implementation of the technology;
5. The realism of the proposed costs and availability of funds.

Overall, the technical factors 1 - 4 above are more important than the cost factor, with the technical factors all being of equal value. The degree of importance of cost will increase with the degree of equality of the proposals in relation to the other factors on which selection is to be based, or when the cost is so significantly high as to diminish the value of the proposal's technical superiority to the Government.

For proposed awards to be made as contracts to other than small businesses, the socio-economic merits of each proposal will be evaluated based on the extent of the Offeror's commitment in providing meaningful subcontracting opportunities for small businesses, small disadvantaged businesses, woman-owned small businesses, HUBZone small businesses, veteran-owned small businesses, service disabled veteran-owned small businesses, historically black colleges and universities, and minority institutions.

2. Evaluation Panel -

Technical and cost proposals submitted under this BAA will be protected from unauthorized disclosure in accordance with FAR 3.104-4 and 15.207. The cognizant Program Officer and other Government scientific experts will perform the evaluation of technical proposals. Cost proposals will be evaluated by Government business professionals. Restrictive notices notwithstanding, one or more support contractors may be utilized as subject-matter-expert technical consultants. Similarly, support contractors may be utilized to evaluate cost proposals. However, proposal selection and award decisions are solely the responsibility of Government personnel. Each support contractor's employee having access to technical and cost proposals submitted in response to this BAA will be required to sign a non-disclosure statement prior to receipt of any proposal submissions.

VI. AWARD ADMINISTRATION INFORMATION

1. Administrative Requirements -

- The North American Industry Classification System (NAICS) code - The North American Industry Classification System (NAICS) code for this announcement is "541712" with a small business size standard of "500 employees".
- Central Contractor Registry (CCR) - Successful Offerors not already registered in the CCR will be required to register in CCR prior to award of any grant, contract, cooperative agreement, or other transaction agreement. Information on CCR registration is available at <http://www.onr.navy.mil/02/ccr.htm>.
- Subcontracting Plans - Successful contract proposals that exceed \$550,000, submitted by all but small business concerns, will be required to submit prior to award a Small Business Subcontracting Plan in accordance with FAR 52.219-9.
- Certifications - Proposals for contracts and assistance agreements should be accompanied by a completed certification package.

Contracts

For contracts, in accordance with FAR 4.1201, prospective contractors shall complete and submit electronic annual representations and certifications at <http://orca.bpn.gov>. In addition to completing the Online Representations and Certifications Application (ORCA), proposals must be accompanied with a completed DFARS and contract specific representations and certifications. These "DFARS and Contract Specific Representations and Certifications", i.e., Section K, may be accessed under the Contracts and Grants Section of the ONR Home Page at http://www.onr.navy.mil/02/rep_cert.asp.

2. Reporting -

The following are sample data deliverables that are typically required under a research effort:

-Technical and Financial Progress Reports

- Presentation Materials
- Final Report

Additional data deliverables may be proposed and finalized during negotiations. Research performed under contracts may also include the delivery of software, prototypes, and other hardware deliverables.

VII. OTHER INFORMATION

1. Government Property/Government Furnished Equipment (GFE) and Facilities

Each proposer must provide a very specific description of any equipment/hardware that it needs to acquire to perform the work. This description should indicate whether or not each particular piece of equipment/hardware will be included as part of a deliverable item under the resulting award. Also, this description should identify the component, nomenclature, and configuration of the equipment/hardware that it proposes to purchase for this effort. The purchase on a direct reimbursement basis of special test equipment or other equipment that is not included in a deliverable item will be evaluated for allowability on a case-by-case basis. Maximum use of Government integration, test, and experiment facilities is encouraged in each of the Offeror's proposals.

Offerors are expected to provide all facilities (equipment and/or real property) necessary for the performance of the proposed effort. Any direct charge of facilities, not including deliverable items, must be specifically identified in the Offeror's proposal and approved by the Government prior to purchase. In addition, any request to use Government owned facilities must be included in the Offeror's proposal and approved in advance by the cognizant Government official. (Note: proposals that are contingent upon ONR providing government furnished equipment, instrumentation, test facilities, or threat hardware and information for exploitation are NOT acceptable.)

2. Security Classification

In order to facilitate intra-program collaboration and technology transfer, the Government will attempt to enable technology developers to work at the unclassified level to the maximum extent possible. If access to classified material will be required at any point during performance, the Offeror must clearly identify such need prominently in its proposal.

3. Use of Animals and Human Subjects in Research

Reserved

4. Recombinant DNA

Reserved

5. Department of Defense High Performance Computing Program

Reserved

6. Protection of Proprietary and Sensitive Information

The parties acknowledge that, during performance of the contract agreement resulting from this BAA, the recipient may require access to certain proprietary and confidential information (whether in its original or derived form) submitted to or produced by the Government. Such information includes, but is not limited to, business practices, proposals, designs, mission or operation concepts, sketches, management policies, cost and operating expense, technical data and trade secrets, proposed Navy budgetary information, and acquisition planning or acquisition actions, obtained either directly or indirectly as a result of the effort performed on behalf of ONR. The recipient shall take appropriate steps not only to safeguard such information, but also to prevent disclosure of such information to any party other than the Government. The recipient agrees to indoctrinate company personnel who will

have access to or custody of the information concerning the nature of the confidential terms under which the Government received such information and shall stress that the information shall not be disclosed to any other party or to recipient personnel who do not need to know the contents thereof for the performance of the contract/agreement. Recipient personnel shall also be informed that they shall not engage in any other action, venture, or employment wherein this information will be used for any purpose by any other party.

7. Project Meetings and Reviews

Individual program reviews between the ONR sponsor and the performer may be held as necessary. Program status reviews may also be held to provide a forum for reviews of the latest results from experiments and any other incremental progress towards the major demonstrations. These meetings will be held at various sites throughout the country. For costing purposes, offerors should assume that 40% of these meetings will be at or near ONR, Arlington VA and 60% at other contractor or government facilities. Interim meetings are likely, but these will be accomplished via video telephone conferences, telephone conferences, or via web-based collaboration tools.

8. Submission of Questions

Any questions regarding this solicitation must be provided to the Science and Technology Point of Contact AND Business Point of Contact listed in this solicitation. All questions shall be submitted in writing by electronic mail.

Questions regarding **white papers** must be submitted by **2:00 PM Eastern Time on 16 July 2009**. Questions after this date and time may not be answered, and the due date for submission of the white papers will not be extended.

Questions regarding **full proposals** must be submitted by **2:00 PM Eastern Time on 10 September 2009**. Questions after this date and time may not be answered, and the due date for submission of the proposals will not be extended.

Answers to questions submitted in response to this BAA will be addressed in the form of an Amendment and will be posted to one or more of the following webpages:

- Federal Business Opportunities (FEDBIZOPPS) Webpage - <https://www.fbo.gov/>
- ONR Broad Agency Announcement (BAA) Webpage - <http://www.onr.navy.mil/02/baa/>

9. Other Guidance, Instructions, and Information

None